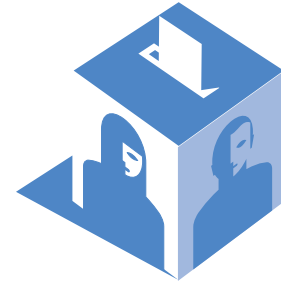


## DEMOCRACY



## DEMOCRACY

The broad objectives for U.S. support of Iraqi democratic governance are outlined in the President's *National Strategy for Victory in Iraq*.<sup>383</sup>

- Isolate enemy elements from those who can be won over to the political process by countering false propaganda and demonstrating to all Iraqis that they have a stake in a democratic Iraq.
- Engage those outside the political process and invite in those willing to turn away from violence through ever-expanding avenues of participation.
- Build stable, pluralistic, and effective national institutions that can protect the interests of all Iraqis and facilitate Iraq's full integration into the international community.

The current U.S. strategy to achieve these objectives includes "bottom-up reconciliation," which involves "working at the local and pro-

vincial level, seeking local political accommodations, and getting more Iraqis to invest in the future of a united and democratic Iraq."<sup>384</sup> The Provincial Reconstruction Teams (PRTs) are critical components of strengthening governance capacity. Additionally, several capacity-development initiatives, including USAID's National Capacity Development (NCD) Program, focus on building government capacity in Iraq.

"The Government of Iraq is currently working toward reviewing the Constitution. The process is likely to be a long and careful one, as consideration needs to be given to the interests of each of the major political groups. Issues to be addressed include federalism, the sharing of oil revenues, de-Ba'athification reform, and provincial elections."<sup>385</sup> On July 8, Iraq's Council of Representatives (COR) voted to extend the current term through July 31, 2007, working six days per week from July 16, 2007, to July 31, 2007.<sup>386</sup>

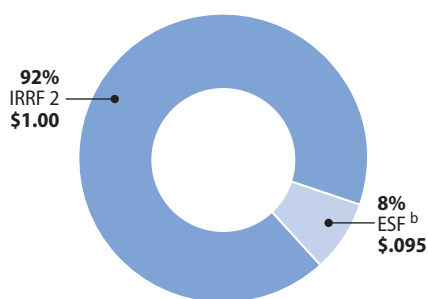


Figure 2.72

## ALLOCATIONS TO DEMOCRACY

\$ Billions, % of \$1.09 Billion

Sources: DoS, *Iraq Weekly Status* (6/27/2007); ITAO,<sup>a</sup> *Weekly Status Report* (6/26/2007)



Note: Numbers are affected by rounding.

a. By Executive Order, on May 8, 2007, the President created ITAO as the successor organization to the IRMO.

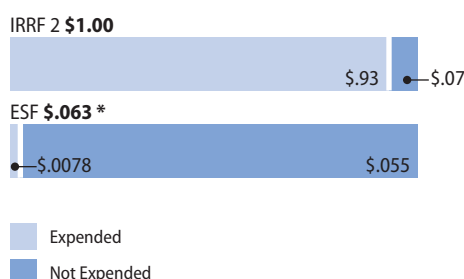
b. FY 2006 Supplemental Funds (P.L. 109-234).

Figure 2.73

## OBLIGATIONS FOR DEMOCRACY

\$ Billions, \$1.06 Billion Total

Sources: DoS, *Iraq Weekly Status* (6/27/2007); USAID, *Activities Report* (7/12/2007)



Note: Numbers are affected by rounding.

\* FY 2006 Supplemental Funds (P.L. 109-234).

## U.S. Support

In this sector, both the IRRF 2 and ESF FY 2006 Supplemental provide funding for projects (see Figure 2.72). Approximately \$1 billion of the IRRF 2 was allocated for democracy-building activities, of which 93% has been expended.<sup>387</sup> As IRRF funding approaches depletion, new funding for democracy projects is coming from the ESF, which contributes approximately 8% of the funding for this sector.<sup>388</sup> Of the nearly \$63 million in ESF FY 2006 supplemental monies obligated

in the democracy sector, nearly 13% has been expended.<sup>389</sup>

Figure 2.73 shows the status of U.S. funding in this sector. ESF-funded programs aim to establish grassroots civil-society efforts through community action groups and through the efforts of the PRTs. For a discussion of additional projects aimed at strengthening civil-society organizations through PRTs, see the Provincial Reconstruction Teams discussion in this section.



## IRRF

Most of the IRRF funds in the democracy sector were used to support the national elections, draft the constitution, and conduct the constitutional referendum in 2005. Figure 2.74 shows the status of IRRF 2 projects in this sector.

These are some examples of recent IRRF democracy-building efforts reported in the DoS *Section 2207 Report* from April 2007:<sup>390</sup>

- printing and distributing 2,000 illustrated booklets detailing the role of Iraqi women in the reconciliation process
- completing training for 12 political parties on federalist democratic perspectives
- training 1,750 Iraqis in 50 Civic Coalition for Free Elections workshops in five

southern provinces on the significance of national reconciliation in the Iraqi political process

- broadcasting, on Al Mahaba station, 16 radio talk shows produced by Rafadin's Women's Coalition, focusing on national reconciliation and the role of leaders and clerics in the national reconciliation process

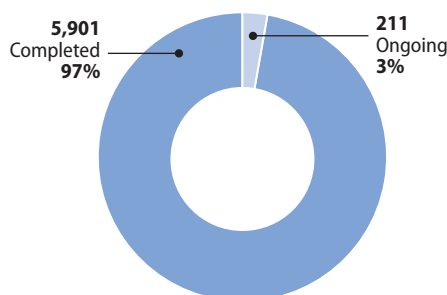
Additionally, USAID helped the Kirkuk Provincial Council to launch its own website to provide information about the council's work in the province.<sup>391</sup> This effort was facilitated by the Local Governance Program, which is discussed in greater detail in the PRT section of this Report.

Figure 2.74

### STATUS OF IRRF 2 PROJECTS - DEMOCRACY

TOTAL NUMBER OF PROJECTS: 6,112

Source: USAID, *Activities Report* (7/12/2007)





## ESF

Figure 2.75 shows a status of democracy projects funded by the ESF FY 2006 Supplemental. For a cross-reference of the ESF programs categorized by SIGIR sector, see Appendix D.

### Community Action Program

The **Community Action Program (CAP)** promotes grassroots democracy and works to establish better local governance through representative and participatory community action groups. The CAP, implemented by USAID and also funded by the IRRF, has been allocated \$50 million in ESF FY 2006 supplemental funds, of which \$5 million is included for the Marla Ruzicka Iraq War Victims Fund, which was transferred to the IRRF.<sup>392</sup> Only approximately \$560,000 of ESF supplemental funds allocated to this program has been

expended. As of May 17, 2007, USAID reports these highlights of the CAP since its inception in 2003:<sup>393</sup>

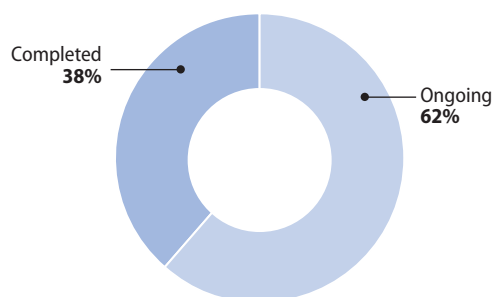
- mobilization of more than 1,450 community action groups in all 18 governorates
- creation of more than 2.7 million days of employment
- creation of 34,000 long-term jobs, of which 43% have gone to women
- USAID commitment of more than \$271 million to 6,000 CAP projects; Iraqi contributions of more than \$74 million

From January to April 2007, 158 projects were completed, valued at \$9.2 million. These projects created 204 long-term jobs.<sup>394</sup>

To improve the tracking of results achieved by CAP, USAID has completed and approved the Baseline Survey and Performance

Figure 2.75

**STATUS OF ESF\* PROJECTS - DEMOCRACY**  
TOTAL NUMBER OF PROJECTS: 419  
Source: USAID, *Activities Report* (7/12/2007)



\* Funded by the ESF FY 2006 Supplemental.

Project Type	Not Started	Ongoing	Completed	Total
Community Action Program		256	161	417
Civil Society		2		2
<b>Total</b>		<b>258</b>	<b>161</b>	<b>419</b>



Monitoring Plan.<sup>395</sup> The web-based Project Reporting System, which unifies the data collected from the five NGOs implementing CAP activities, aims to improve the measurement and reporting of CAP programs.<sup>396</sup> The five partner agencies maintain and update the PRS database.<sup>397</sup>

The CAP launched a women's literacy campaign in Missan, Qadissiya, and Wassit, with anticipated expansion to Basrah. Thousands of women have taken advantage of the two-part program. The first phase focuses on reading and writing; the second phase provides lessons in Arabic, mathematics, and social sciences. For example, the literacy program in the Missan governorate benefited approximately 2,500 Iraqi women.<sup>398</sup> The project also resulted in the employment of previously unemployed Iraqi teachers and the refurbishment of classrooms used for the literacy campaign.<sup>399</sup>

### **Democracy and Civil Society**

The **Democracy and Civil Society** programs conducted these activities:<sup>400</sup>

- meetings with PRT representatives and other democracy-promotion organizations to brainstorm areas of potential collaboration for future electoral events
- continued assessment of the current election administration's preparedness
- detailed training agenda for the staff of the Independent Election Commission of Iraq
- identified priorities and objectives under the Draft National Operations Plan for the conduct of a 2007 electoral event

Approximately \$50 million of the FY 2006 ESF supplemental funds support Democracy and Civil Society programs.<sup>401</sup> These projects support COR efforts to address key governance issues and to enhance the participation of women and minorities in the political process.<sup>402</sup>

USAID has obligated \$8 million to an existing contract for its **Civil Society and Independent Media** program.<sup>403</sup> IRRF funding for civil society and independent media programs ended on September 30, 2006, as reported by SIGIR last quarter. Through ESF funding, USAID has continued supporting the media program activities, which include training media sector employees and providing market research and equipment.<sup>404</sup> Media program activities were funded from "carry over ESF, which was reprogrammed from an obligation to the World Food Program in FY 2006," according to USAID.<sup>405</sup>

USAID obligated \$10 million to an existing agreement for its **IFES Election Support** program. IFES staff has conducted meetings with democracy-building organizations, including PRTs, to identify areas of collaboration for future elections.<sup>406</sup>

## DEMOCRACY

